The Equal Rights Amendment (ERA)

Catholic teaching speaks very clearly and strongly about the equality of men and women. "In creating [humans] 'male and female,' God gives man and woman an equal personal dignity." *Catechism of the Catholic Church*, no. 2334. The bishops' explicit concern for just wages and the fair treatment of women goes back at least 100 years. In a February 12, 1919, statement entitled *Programs of Social Construction*, the bishops said that "women who are engaged at the same tasks of men should receive equal pay for equal amounts and qualities of work." Moreover, recent popes like St. John Paul II and Francis have spoken powerfully about the need to do more to address unjust inequities between women and men¹. That being said, the USCCB has concern about a number of consequences that will arise from the proposed Equal Rights Amendment (ERA).

Legal controversy: The Equal Rights Amendment (ERA) to the Constitution was passed by Congress in 1972 when two-thirds of each chamber voted for the amendment. However, it failed to achieve ratification by 38 states (three-fourths) within the 7-year time limit established by Congress. While Congress did purport to pass, before the deadline, a 39-month extension, it is legally questionable whether the extension was valid and, in any event, no further states ratified during the "extension." It is extremely doubtful that "ratifications" after the deadline have any legal effect, with or without the retroactive blessing of Congress. Also disputed is the effect of rescissions that were passed by five states before the deadline.

Only if the five rescissions are disregarded, and the deadline is disregarded, was Virginia's January 2020 legislative action the "38th ratification." However, the legal ruling of the Department of Justice's Office of Legal Counsel (Jan 6, 2020) prevents the Archivist from certifying the ERA of 1972 (and thereby making it part of the Constitution) due to OLC's determination that ratifications after the congressionally-mandated time limit are not valid. (Because they determined the 1972 ERA is no longer pending, it was unnecessary to also rule on whether states could rescind their ratifications).

The present congressional effort is notably not to reintroduce the ERA and begin the process again as many legal experts have recommended, including most famously Ruth Bader Ginsburg², as the only constitutional path forward. Instead, Congress is considering a resolution to retroactively remove the deadline imposed by the original 1972 ERA. If passed by a simple majority, the resolution would be challenged as surpassing congressional authority, likely both because it would be passed with only simple majorities (instead of the 2/3 required for a constitutional amendment) and because the previous congressionally-enacted date change was struck down. It should also be noted that this

¹ See, e.g., Pope St. John Paul, II, Letter to Women (June 29, 1995) (insisting on "real equality" between men and women in terms of "equal pay for equal work," fairness for working mothers, equality between spouses and parents, and the "recognition of everything that is part of the rights and duties of citizens in a democratic State") http://www.vatican.va/content/john-paul-ii/en/letters/1995/documents/hf_jp-ii_let_29061995_women.html; Pope Francis, General Audience (Apr. 29, 2015) (calling for Christians to demand equal pay for women because the "disparity is an absolute disgrace!"), http://www.vatican.va/content/francesco/en/audiences/2015/documents/papa-francesco_20150429_udienza-generale.html.

² https://apnews.com/article/3510fbca261198d9ea63c30db2aa2033.

resolution does not attempt to resolve the legal controversy over the states that have attempted to rescind their ratification.

Language: The operating language of the 1972 ERA is extremely short: "Equality of rights under the law shall not be denied or abridged by the United States or by any state on account of sex." However, in the almost 50 years since its initial passage by Congress, debate remains over the meaning of this provision. Supporters claim the ERA would prevent discrimination, promote equal pay, and so on. But discrimination against women is already prohibited by a multitude of federal and state laws, and is covered by the Constitution's Equal Protection Clause under precedent that was developed after the ERA was submitted to the states. Supporters also assert that adding the ERA would become, among other things, a powerful tool against pro-life abortion laws.

Abortion controversy: In the early years of the ERA, proponents commonly denied concerns that the amendment would entrench and expand the legality and practice of abortion. However, in recent years, some promoters of the ERA have boldly celebrated and advocated for the ERA precisely because of its ability to overturn abortion laws throughout the country. In fact, some state ERAs have already been used in this way. New Mexico's Supreme Court, for example, overturned a state "Hyde amendment" in 1998 saying, "We conclude from this inquiry that the Department's rule violates New Mexico's Equal Rights Amendment because it results in a program that does not apply the same standard of medical necessity to both men and women, and there is no compelling justification for treating men and women differently with respect to their medical needs in this instance."

The general argument is that since abortion is a procedure that only women undergo, the government's decision to prohibit it, to decline to fund it, or to condition its availability on compliance with such requirements as parental notice and informed consent, is inherently discriminatory if the government does not impose those same conditions or requirements upon medical procedures that are unique to men or applicable to both men and women. It is also believed that sexual equality, as embodied in the ERA, would provide an additional argument for a constitutional right to abortion. Particularly at a time when *Roe v. Wade* is seen as vulnerable to being overturned (precisely because it is not grounded in the Constitution), proponents have been very clear that the ERA is *needed* to ensure abortion access and knock down current pro-life laws. For example:

- NARAL Pro-Choice America, claims: "With its ratification, the ERA would reinforce the constitutional right to abortion by clarifying that the sexes have equal rights, which would require judges to strike down anti-abortion laws because they violate both the constitutional right to privacy and sexual equality."
- National Women's Law Center: "[Emily] Martin [general counsel for NWLC] affirmed that abortion access is a key issue for many ERA supporters: she said adding the amendment to the constitution would enable courts to rule that restrictions on abortion 'perpetuate gender inequality." 5
- NOW: "...an ERA –properly interpreted could negate the hundreds of laws that have been passed restricting access to abortion care . . . a powerful ERA should recognize and prohibit that most harmful of discriminatory actions." 6

⁵Rankin, Sarah and David Crary, "Lawmakers Pledge ERA will pass in Virginia. Then what?", Associated Press, January 1, 2020.

³Right to Choose/NARAL v. Johnson, 975 P.2d 841, 844 (N.M. 1998), available at https://nrlc.org/uploads/era/ERANewMexicoSupremeCourt.pdf.

⁴NARAL email, March 13, 2019.

⁶Grabenhofer, Bonnie and Jan Erickson, "Is the Equal Rights Amendment relevant in the 21st Century?", National Organization for Women, available at https://now.org/resource/is-the-equal-rights-amendment-relevant-in-the-21st-century/.

• ERA activist-attorney Kate Kelly (in response to the question, "Would the ERA as it is written codify Roe v. Wade?"): "My hope is that what we could get with the ERA is FAR BETTER than Roe."⁷

Gender and Related Concerns: In the last several years, many courts and agencies at both the state and federal levels have reinterpreted discrimination on the basis of "sex" in law to include "sexual orientation" and "gender identity" or "transgender status." Last summer, the Supreme Court construed sex as used in Title VII to forbid workplace discrimination on the basis of sexual orientation and transgender status. If the ERA were to be ratified, many would argue that its prohibition of discrimination on the "basis of sex" extends constitutional-level protections to sexual conduct and "transgender" identities. For example:

• NOW: "The ERA would require strict scrutiny in challenges to the many state laws that deny LGBTQIA persons equal access to public accommodations, permit discrimination in housing, employment discrimination, credit and retail services, jury service and educational programs, among others."8

If this is correct, the result could be a radical restructuring of settled societal expectations with respect to sexual difference and privacy. For example, the ERA could be asserted as a basis for arguing that locker rooms and bathrooms in public facilities can no longer be reserved for members of a single sex. This would apply to a broad range of public institutions, including K-12 schools, colleges, universities, libraries, parks, hospitals, courthouses, townhalls, social welfare agencies, and government workplaces — and could also be asserted as a basis for compelling speech to conform to "preferred pronouns." The ERA could bolster the claim that public social services devoted to the most vulnerable of women, including homeless and domestic abuse shelters, must admit men.

Healthcare workers in public facilities could be forced to provide, and taxpayers made to pay for, "gender transition" procedures. School athletics and dormitories, and sleeping quarters in many prisons, could be forced to abandon current single-sex participation and residency criteria regardless of the privacy interests of other participants and residents. Finally, private charities that offer a broad range of services to their communities might be forced to change their facilities, speech, and practices to affirm "gender identities" or living situations contrary to their sincerely-held religious and moral beliefs.

Religious Liberty and Conscience Protection: The ERA could also have an impact on the ability of churches and other faith-based organizations to obtain and utilize conscience protections anytime there is a perceived conflict with the sexual nondiscrimination norms that the ERA would adopt. The ERA could likewise make it more difficult for faith-based organizations to compete on a level playing field with secular organizations in applying for and obtaining government resources to provide needed social services. For example, the government could argue that a decision not to perform an abortion or transgender surgery is sex discrimination, so that a health care provider is ineligible to receive federal funds if it declines to perform such a procedure.

Possible Setbacks for Women in the Workplace and Education: Because the ERA only applies to sex discrimination by the government and not to the private sector, it may not be helpful on issues like unequal pay or sexual harassment in the workplace, or other important issues like violence

⁷ Kelly, Esq., Kate. Twitter Post. January 24, 2021, 5:57 PM. https://twitter.com/Kate_Kelly_Esq/status/1353477069959790594.

⁸ Grabenhofer, Bonnie and Jan Erickson, "Is the Equal Rights Amendment relevant in the 21st Century?", National Organization for Women, available at https://now.org/resource/is-the-equal-rights-amendment-relevant-in-the-21st-century/; see also Kelly, Kate, "The ERA Is Queer and We're Here For It!", Advocate, February 23, 2019, available at https://www.advocate.com/commentary/2019/2/23/era-queer-and-were-here-it.

against women. In fact, the ERA could be deemed to prohibit government policies designed to benefit women.

There are several federal and state programs designed to promote women's advancement in the workplace and in education that might be deemed to be unconstitutional if the ERA were adopted. These include government efforts to increase women's participation in STEM fields, corporate management, and business ownership. Other government distinctions that are designed to promote the interests of women—such as single-sex educational settings, dormitories, locker rooms, or even prisons—may be deemed to conflict with the ERA as presently drafted.

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